

UNITED STATES DEPARTMENT OF COMMERCE
BUREAU OF INDUSTRY AND SECURITY
WASHINGTON, D.C. 20230

In the Matter of:

Jackie Prather
244 W. Court Avenue
Selmer, TN 38375

Respondent

ORDER RELATING TO
JACKIE PRATHER

The Bureau of Industry and Security, U.S. Department of Commerce (“BIS”), has notified Jackie Prather, of Selmer, Tennessee (“Prather”), of its intention to initiate an administrative proceeding against Prather pursuant to Section 766.3 of the Export Administration Regulations (the “Regulations”),¹ and Section 13(c) of the Export Administration Act of 1979, as amended (the “Act”),² through the issuance of a Proposed Charging Letter to Prather that alleges that Prather committed one violation of the Regulations. Specifically, the charge is:

Charge 1 15 C.F.R. § 764.2(b) – Causing, Aiding or Abetting a Violation

Between in or about March 2008, and continuing through in or about October 2008, Prather engaged in conduct prohibited by the Regulations by causing, aiding or abetting the attempted export of 5,000 Tofflemire matrix bands, which were subject to the

¹ The Regulations are currently codified in the Code of Federal Regulations at 15 C.F.R. Parts 730-774 (2012). The charged violation occurred in 2008. The Regulations governing the violation at issue are found in the 2008 version of the Code of Federal Regulations (15 C.F.R. Parts 730-774). The 2012 Regulations set forth the procedures that apply to this matter.

² 50 U.S.C. app. §§ 2401-2420 (2000). Since August 21, 2001, the Act has been in lapse and the President, through Executive Order 13222 of August 17, 2001 (3 C.F.R., 2001 Comp. 783 (2002)), which has been extended by successive Presidential Notices, the most recent being that of August 15, 2012 (77 Fed. Reg. 49699 (Aug. 16, 2012)), has continued the Regulations in effect under the International Emergency Economic Powers Act (50 U.S.C. § 1701, *et seq.*).

Regulations³ and the Iranian Transactions Regulations (“ITR”),⁴ from the United States to Iran via the United Arab Emirates (“UAE”), without the required U.S. Government authorization. Pursuant to Section 560.204 of the ITR administered by the Department of the Treasury’s Office of Foreign Assets Control (“OFAC”), an export to a third country intended for transshipment to Iran is a transaction that requires OFAC authorization. Prather, at all pertinent times, was employed as the Vice President of Sales and Marketing of Temrex Corporation (“Temrex”). Pursuant to Section 746.7 of the Regulations, no person may engage in the exportation of an item subject to both the Regulations and the ITR without authorization from OFAC. As Prather was aware, no OFAC authorization was sought or obtained for the attempted export described herein.

Prather negotiated and/or arranged Temrex’s sale of these items to the Iranian purchaser without the required U.S. Government authorization, despite having specifically discussed the need for an OFAC license with the Iranian purchaser, with whom Prather first met in March 2008, at a trade show in Dubai, UAE. Subsequent to this meeting, Prather began preparing an OFAC application to seek authorization to export the items to Iran. On or about August 20, 2008, Prather received an email from the Iranian purchaser, asking about the status of its order and whether there was any “good news” with respect to the OFAC license. Prather responded to the Iranian purchaser by email on August 21, 2008, with a copy to Temrex’s president, Ethan Levander, and other Temrex officials, stating, “I have part of the OFAC license completed and was away from the office for a time and must start on that again.” However, Prather thereafter proceeded with the sale and the attempted export without the license application having been completed or filed. Prather subsequently stated to BIS Special Agents on or about December 2, 2008, after having been shown copies of this email traffic and other documents regarding the transaction, that she decided that the OFAC license application would be too complicated and time-consuming.

In causing, aiding or abetting the attempted export of these items to Iran without the required U.S. Government authorization, Prather committed one violation of Section 764.2(b) of the Regulations.

WHEREAS, BIS and Prather have entered into a Settlement Agreement pursuant to Section 766.18(a) of the Regulations, whereby they agreed to settle this matter in accordance with the terms and conditions set forth therein; and

³ The items were valued at \$12,950, and were designated “EAR99” under the Regulations, which is a designation for items subject to the Regulations but not listed on the Commerce Control List. 15 C.F.R. § 734.3(c) (2008).

⁴ 31 C.F.R. § 560 (2008).

WHEREAS, I have approved of the terms of such Settlement Agreement;

IT IS THEREFORE ORDERED:

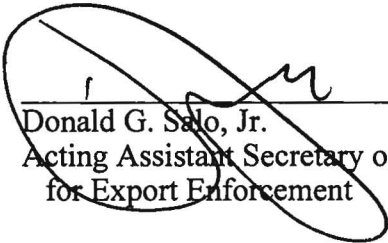
FIRST, Prather shall be assessed a civil penalty in the amount of \$5,250, the payment of which shall be made to the U.S. Department of Commerce within 30 days of the date of this Order.

SECOND, that, pursuant to the Debt Collection Act of 1982, as amended (31 U.S.C. §§ 3701-3720E (2000)), the civil penalty owed under this Order accrues interest as more fully described in the attached Notice, and if payment is not made by the due date specified herein, Prather will be assessed, in addition to the full amount of the civil penalty and interest, a penalty charge and an administrative charge, as more fully described in the attached Notice.

THIRD, that the full and timely payment of the civil penalty in accordance with the payment schedule set forth above is hereby made a condition to the granting, restoration, or continuing validity of any export license, license exception, permission, or privilege granted, or to be granted, to Prather. Accordingly, if Prather should fail to pay the civil penalty in a full and timely manner, the undersigned may issue an order denying all of Prather's export privileges under the Regulations for a period of one year from the date of failure to make such payment.

FOURTH, that the Proposed Charging Letter, the Settlement Agreement, and this Order shall be made available to the public.

This Order, which constitutes the final agency action in this matter, is effective immediately.



Donald G. Salo, Jr.
Acting Assistant Secretary of Commerce
for Export Enforcement

Issued this 20th day of December, 2012.

UNITED STATES DEPARTMENT OF COMMERCE
BUREAU OF INDUSTRY AND SECURITY
WASHINGTON, D.C. 20230

In the Matter of:

Jackie Prather
244 W. Court Avenue
Selmer, TN 38375

Respondent

SETTLEMENT AGREEMENT

This Settlement Agreement (“Agreement”) is made by and between Jackie Prather of Selmer, Tennessee (“Prather”), and the Bureau of Industry and Security, U.S.

Department of Commerce (“BIS”) (collectively, the “Parties”), pursuant to Section 766.18(a) of the Export Administration Regulations (the “Regulations”),¹ issued pursuant to the Export Administration Act of 1979, as amended (the “Act”).²

WHEREAS, BIS has notified Prather of its intentions to initiate an administrative proceeding against Prather, pursuant to the Act and the Regulations;

WHEREAS, BIS has issued a Proposed Charging Letter to Prather that alleges that Prather committed one violation of the Regulations, specifically:

Charge 1 15 C.F.R. § 764.2(b) – Causing, Aiding or Abetting a Violation

Between in or about March 2008, and continuing through in or about October 2008, Prather engaged in conduct prohibited by the Regulations by causing, aiding or abetting

¹ The Regulations are currently codified in the Code of Federal Regulations at 15 C.F.R. Parts 730-774 (2012). The charged violation occurred in 2008. The Regulations governing the violation at issue are found in the 2008 version of the Code of Federal Regulations (15 C.F.R. Parts 730-774). The 2012 Regulations set forth the procedures that apply to this matter.

² 50 U.S.C. app. §§ 2401-2420 (2000). Since August 21, 2001, the Act has been in lapse and the President, through Executive Order 13222 of August 17, 2001 (3 C.F.R., 2001 Comp. 783 (2002)), which has been extended by successive Presidential Notices, the most recent being that of August 15, 2012 (77 Fed. Reg. 49699 (Aug. 16, 2012)), has continued the Regulations in effect under the International Emergency Economic Powers Act (50 U.S.C. § 1701, *et seq.*).

the attempted export of 5,000 Tofflemire matrix bands, which were subject to the Regulations³ and the Iranian Transactions Regulations (“ITR”),⁴ from the United States to Iran via the United Arab Emirates (“UAE”), without the required U.S. Government authorization. Pursuant to Section 560.204 of the ITR administered by the Department of the Treasury’s Office of Foreign Assets Control (“OFAC”), an export to a third country intended for transshipment to Iran is a transaction that requires OFAC authorization. Prather, at all pertinent times, was employed as the Vice President of Sales and Marketing of Temrex Corporation (“Temrex”). Pursuant to Section 746.7 of the Regulations, no person may engage in the exportation of an item subject to both the Regulations and the ITR without authorization from OFAC. As Prather was aware, no OFAC authorization was sought or obtained for the attempted export described herein.

Prather negotiated and/or arranged Temrex’s sale of these items to the Iranian purchaser without the required U.S. Government authorization, despite having specifically discussed the need for an OFAC license with the Iranian purchaser, with whom Prather first met in March 2008, at a trade show in Dubai, UAE. Subsequent to this meeting, Prather began preparing an OFAC application to seek authorization to export the items to Iran. On or about August 20, 2008, Prather received an email from the Iranian purchaser, asking about the status of its order and whether there was any “good news” with respect to the OFAC license. Prather responded to the Iranian purchaser by email on August 21, 2008, with a copy to Temrex’s president, Ethan Levander, and other Temrex officials, stating, “I have part of the OFAC license completed and was away from the office for a time and must start on that again.” However, Prather thereafter proceeded with the sale and the attempted export without the license application having been completed or filed. Prather subsequently stated to BIS Special Agents on or about December 2, 2008, after having been shown copies of this email traffic and other documents regarding the transaction, that she decided that the OFAC license application would be too complicated and time-consuming.

In causing, aiding or abetting the attempted export of these items to Iran without the required U.S. Government authorization, Prather committed one violation of Section 764.2(b) of the Regulations.

WHEREAS, Prather has reviewed the Proposed Charging Letter and is aware of the allegation made against her and the administrative sanctions that could be imposed against her if the allegation is found to be true;

³ The items were valued at \$12,950, and were designated “EAR99” under the Regulations, which is a designation for items subject to the Regulations but not listed on the Commerce Control List. 15 C.F.R. § 734.3(c) (2008).

⁴ 31 C.F.R. § 560 (2008).

WHEREAS, Prather fully understands the terms of this Agreement and the Order (“Order”) that the Assistant Secretary of Commerce for Export Enforcement will issue if he approves this Agreement as the final resolution of this matter;

WHEREAS, Prather enters into this Agreement voluntarily and with full knowledge of her rights;

WHEREAS, Prather states that no promises or representations have been made to her other than the agreements and considerations herein expressed;

WHEREAS, Prather neither admits nor denies the allegation contained in the Proposed Charging Letter;

WHEREAS, Prather wishes to settle and dispose of all matters alleged in the Proposed Charging Letter by entering into this Agreement; and

WHEREAS, Prather agrees to be bound by the Order, if issued;

NOW THEREFORE, the Parties hereby agree, for purposes of this Settlement Agreement, as follows:

1. BIS has jurisdiction over Prather, under the Regulations, in connection with the matters alleged in the Proposed Charging Letter.

2. The following sanction shall be imposed against Prather in complete settlement of the alleged violation of the Regulations relating to the transaction specifically detailed in the Proposed Charging Letter:

a. Prather shall be assessed a civil penalty in the amount of \$5,250, the payment of which shall be made to the U.S. Department of Commerce within 30 days of the date of the Order. Payment shall be made in the manner specified in the attached instructions.

b. The full and timely payment of the civil penalty agreed to in Paragraph 2.a is hereby made a condition to the granting, restoration, or continuing validity of any export license, license exception, permission, or privilege granted, or to be granted, to Prather. Failure to make full and timely payment of the civil penalty may result in the denial of all of Prather's export privileges under the Regulations for one year from the date of the failure to make such payment.

3. Subject to the approval of this Agreement pursuant to Paragraph 7 hereof, Prather hereby waives all rights to further procedural steps in this matter (except with respect to any alleged violations of this Agreement or the Order, if issued), including, without limitation, any right to: (a) an administrative hearing regarding the allegation in any charging letter; (b) request a refund of any civil penalty paid pursuant to this Agreement and the Order, if issued; and (c) seek judicial review or otherwise contest the validity of this Agreement or the Order, if issued. Prather also waives and will not assert any Statute of Limitations defense, and the Statute of Limitations will be tolled, in connection with any violation of the Act or the Regulations arising out of the transaction identified in the Proposed Charging Letter or in connection with collection of the civil penalty or enforcement of this Agreement and the Order, if issued, from the date of the Order until the date Prather pays in full the civil penalty agreed to in Paragraph 2.a of this Agreement.

4. BIS agrees that upon full and timely payment of the civil penalty as set forth in Paragraph 2.a, BIS will not initiate any further administrative proceeding against

Prather in connection with any violation of the Act or the Regulations arising out of the transaction specifically detailed in the Proposed Charging Letter.

5. This Agreement is for settlement purposes only. Therefore, if this Agreement is not accepted and the Order is not issued by the Assistant Secretary of Commerce for Export Enforcement pursuant to Section 766.18(a) of the Regulations, no Party may use this Agreement in any administrative or judicial proceeding and the Parties shall not be bound by the terms contained in this Agreement in any subsequent administrative or judicial proceeding.

6. No agreement, understanding, representation or interpretation not contained in this Agreement may be used to vary or otherwise affect the terms of this Agreement or the Order, if issued; nor shall this Agreement serve to bind, constrain, or otherwise limit any action by any other agency or department of the U.S. Government with respect to the facts and circumstances addressed herein.

7. This Agreement shall become binding on the Parties only if the Assistant Secretary of Commerce for Export Enforcement approves it by issuing the Order, which will have the same force and effect as a decision and order issued after a full administrative hearing on the record.

8. BIS will make the Proposed Charging Letter, this Agreement, and the Order, if issued, available to the public.

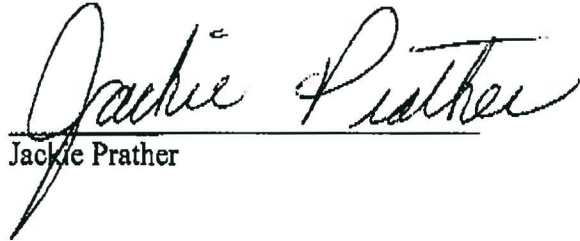
9. Each signatory affirms that he has authority to enter into this Settlement Agreement and to bind his respective party to the terms and conditions set forth herein.

BUREAU OF INDUSTRY AND
SECURITY
U.S. DEPARTMENT OF COMMERCE



Douglas R. Hassebrock
Director of Export Enforcement

JACKIE PRATHER



Jackie Prather

Date: 12/12/12

Date: 11-28-12

PROPOSED CHARGING LETTER

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Jackie Prather
244 W. Court Avenue
Selmer, Tennessee 38375

Dear Ms. Prather:

The Bureau of Industry and Security, U.S. Department of Commerce (“BIS”), has reason to believe that you, Jackie Prather (“Prather”), of Selmer, Tennessee, committed one violation of the Export Administration Regulations (the “Regulations”),¹ which issued under the authority of the Export Administration Act of 1979, as amended (the “Act”).² Specifically, BIS alleges that Prather committed the following violation:

Charge 1 15 C.F.R. § 764.2(b) – Causing, Aiding or Abetting a Violation

Between in or about March 2008, and continuing through in or about October 2008, Prather engaged in conduct prohibited by the Regulations by causing, aiding or abetting the attempted export of 5,000 Tofflemire matrix bands, which were subject to the Regulations³ and the Iranian Transactions Regulations (“ITR”),⁴ from the United States to Iran via the United Arab Emirates (“UAE”), without the required U.S. Government authorization. Pursuant to Section 560.204 of the ITR administered by the Department of the Treasury’s Office of Foreign Assets Control (“OFAC”), an export to a third country intended for transshipment to Iran is a transaction that requires OFAC authorization. Prather, at all pertinent times, was employed as the Vice President of Sales and Marketing of Temrex Corporation (“Temrex”). Pursuant to Section 746.7 of the Regulations, no person may engage in the exportation of an item subject to both the Regulations and the ITR without authorization from OFAC. As Prather was aware, no OFAC authorization was sought or obtained for the attempted export described herein.

¹ The Regulations are currently codified in the Code of Federal Regulations at 15 C.F.R. Parts 730-774 (2012). The violation alleged occurred in 2008. The Regulations governing the violation at issue are found in the 2008 version of the Code of Federal Regulations (15 C.F.R. Parts 730-774 (2008)). The 2012 Regulations govern the procedural aspects of this case.

² 50 U.S.C. app. §§ 2401-2420 (2000). Since August 21, 2001, the Act has been in lapse and the President, through Executive Order 13222 of August 17, 2001 (3 C.F.R., 2001 Comp. 783 (2002)), which has been extended by successive Presidential Notices, the most recent being that of August 15, 2012 (77 Fed. Reg. 49,699 (Aug. 16, 2012)), has continued the Regulations in effect under the International Emergency Economic Powers Act (50 U.S.C. § 1701, *et seq.*).

³ The items were valued at \$12,950, and were designated “EAR99” under the Regulations, which is a designation for items subject to the Regulations but not listed on the Commerce Control List. 15 C.F.R. § 734.3(c) (2008).

⁴ 31 C.F.R. § 560 (2008).

Prather negotiated and/or arranged Temrex's sale of these items to the Iranian purchaser without the required U.S. Government authorization, despite having specifically discussed the need for an OFAC license with the Iranian purchaser, with whom Prather first met in March 2008, at a trade show in Dubai, UAE. Subsequent to this meeting, Prather began preparing an OFAC application to seek authorization to export the items to Iran. On or about August 20, 2008, Prather received an email from the Iranian purchaser, asking about the status of its order and whether there was any "good news" with respect to the OFAC license. Prather responded to the Iranian purchaser by email on August 21, 2008, with a copy to Temrex's president, Ethan Levander, and other Temrex officials, stating, "I have part of the OFAC license completed and was away from the office for a time and must start on that again." However, Prather thereafter proceeded with the sale and the attempted export without the license application having been completed or filed. Prather subsequently stated to BIS Special Agents on or about December 2, 2008, after having been shown copies of this email traffic and other documents regarding the transaction, that she decided that the OFAC license application would be too complicated and time-consuming.

In causing, aiding or abetting the attempted export of these items to Iran without the required U.S. Government authorization, Prather committed one violation of Section 764.2(b) of the Regulations.

* * * * *

Accordingly, Prather is hereby notified that an administrative proceeding is instituted against him pursuant to Section 13(c) of the Act and Part 766 of the Regulations for the purpose of obtaining an order imposing administrative sanctions, including any or all of the following:

- The maximum civil penalty allowed by law of up to the greater of \$250,000 per violation, or twice the value of the transaction that is the basis of the violation;⁵
- Denial of export privileges; and/or
- Exclusion from practice before BIS.

If Prather fails to answer the charges contained in this letter within 30 days after being served with notice of issuance of this letter, that failure will be treated as a default. *See* 15 C.F.R. §§ 766.6 and 766.7. If Prather defaults, the Administrative Law Judge may find the charges alleged in this letter are true without a hearing or further notice to

⁵ *See* International Emergency Economic Powers Enhancement Act of 2007, Pub. L. No. 110-96, 121 Stat. 1011 (2007).

Prather. The Under Secretary of Commerce for Industry and Security may then impose up to the maximum penalty for the charges in this letter.

Prather is further notified that he is entitled to an agency hearing on the record if he files a written demand for one with his answer. *See* 15 C.F.R. § 766.6. Prather is also entitled to be represented by counsel or other authorized representative who has power of attorney to represent her. *See* 15 C.F.R. §§ 766.3(a) and 766.4.

The Regulations provide for settlement without a hearing. *See* 15 C.F.R. § 766.18. Should Prather have a proposal to settle this case, Prather should transmit it to the attorney representing BIS named below.

Prather is further notified that under the Small Business Regulatory Enforcement Flexibility Act, Prather may be eligible for assistance from the Office of the National Ombudsman of the Small Business Administration in this matter. To determine eligibility and get more information, please see: <http://www.sba.gov/ombudsman/>.

The U.S. Coast Guard is providing administrative law judge services in connection with the matters set forth in this letter. Accordingly, Prather's answer must be filed in accordance with the instructions in Section 766.5(a) of the Regulations with:

U.S. Coast Guard ALJ Docketing Center
40 S. Gay Street
Baltimore, Maryland 21202-4022

In addition, a copy of Prather's answer must be served on BIS at the following address:

Chief Counsel for Industry and Security
Attention: Gregory Michelsen, Esq.
Room H-3839
14th Street and Constitution Avenue, N.W.
Washington, D.C. 20230

Gregory Michelsen is the attorney representing BIS in this case; any communications that Prather may wish to have concerning this matter should occur through him. Mr. Michelsen may be contacted by telephone at (202) 482-5301.

Sincerely,

Douglas R. Hassebrock
Director
Office of Export Enforcement